## BEFORE THE NATIONAL GREEN TRIBUNAL PRINCIPAL BENCH, NEW DELHI

Original Application No. 681 of 2018

## **IN THE MATTER OF:**

News Item Published In 'The Times of India' Authored by Shri. Vishwa Mohan Titled

"NCAP with Multiple Timelines to Clear Air in 102 Cities to be released around August 15"

CORAM: HON'BLE MR. JUSTICE ADARSH KUMAR GOEL, CHAIRPERSON HON'BLE DR. JUSTICE JAWAD RAHIM, JUDICIAL MEMBER HON'BLE MR. JUSTICE S.P. WANGDI, JUDICIAL MEMBER HON'BLE DR. NAGIN NANDA, EXPERT MEMBER

Dated: 08th October, 2018.

## **ORDER**

- 1. Proceedings in this matter have been initiated on the basis of a newspaper item dated 03.08.2018 in the Times of India under the heading "NCAP with multiple timelines to clean air in 102 cities to be released around August 15". According to the news item, the National Clean Air Programme (NCAP) proposes to reduce pollution in 102 cities where standards of air pollution are in excess in the next 10 years- 35% in next 3 years, 50% in next 5 years and 70-80% in next 10 years.
- 2. The question that arises for consideration is whether the timeline of 10 years for bringing down pollution levels is in accordance with the mandate of law requiring pollution free environment especially when there is imminent threat to human health as a result of such pollution. According to a survey, 15,000 persons died prematurely in Delhi in the year 2016. Delhi was ranked as third in the list of cities reporting most deaths due to air pollution. Premature deaths in

 $<sup>^{\</sup>rm 1}$  https://timesofindia.indiatimes.com/india/ncap-with-multiple-timelines-to-clean-air-in-102-cities-to-be-released-around-august-15/articleshow/65254122.cms

Mumbai, Kolkata, Bangalore and Chennai are reported to be between 5,000-10,000 in 2016.<sup>2</sup>

- 3. 102 cities have been identified as 'Non-attainment cities'. Non-attainment city is the one which does not meet the National Ambient Air Quality Standards (NAAQS). The said standards are prescribed under Section 16 (2) (h) of Air (Prevention and Control of Pollution) Act, 1981, (Air Act, 1981) vide Notification dated 18.11.2009 by the Central Pollution Control Board (CPCB).
- 4. Serious concerns have been expressed in the last four decades about the need to restore the standards of the air quality, in view of the adverse effect of air pollution on public health. Section 20 of the Air Act, 1981 provides for directions for ensuring standards for emission from automobiles by the State Pollution Control Boards. Section 21 of the Air Act, 1981 requires Consent to Establish (CTE) or operate an industrial plant in air pollution control areas. Conditions for such grant include installation of equipments for control of air pollution, use of specified chimneys and such other conditions as may be necessary. Section 22 provides for control of industrial pollution. State Boards can also seek injunction against air pollution from any source under Section 21-A. Section 31-A empowers a Pollution Board to give directions to close an industrial activity on the ground of pollution. It is, however, well known that the statutory mechanism under the Air Act, 1981 has not been successful in controlling air pollution. The result is that air pollution has been subject matter of consideration by the Hon'ble Supreme Court and other Courts as well as this Tribunal.

<sup>&</sup>lt;sup>2</sup>https://www.ndtv.com/delhi-news/delhis-air-pollution-has-caused-of-death-of-15-000-people-study-1883022.

- 5. Directions have been issued by the Hon'ble Supreme Court for control of vehicular pollution<sup>3</sup>, industrial and construction sector pollution<sup>4</sup>, power sector pollution<sup>5</sup> and agricultural sector pollution<sup>6</sup>. This Tribunal also dealt with some of such issues.<sup>7</sup> CPCB has also issued directions under Section 18(1)(b) of the Air Act, 1981 vide letter dated 29.12.2015 regarding prevention, control or abatement of air pollution and improvement of ambient air quality<sup>8</sup>.
- 6. A Comprehensive Action Plan (CAP) for air pollution control for NCR was prepared in pursuance of order of the Hon'ble Supreme Court dated 06.2.2017 by the Environment Pollution (Prevention and Control) Authority (EPCA) in consultation with the CPCB and DPCC on 05.04.2017.9 The said plan also provides for enforcement of Graded Response Action Plan (GRAP) notified by the MoEF&CC on 12.01.2017<sup>10</sup>. The GRAP envisages specific steps for different levels of air quality such as improvement in emission and fuel quality and other measures for vehicles, strategies to reduce vehicle numbers, non-motorised transport network, parking policy, traffic management, closure of polluting power plants and industries including brick kilns,

<sup>&</sup>lt;sup>3</sup> M.C. Mehta v. Union of India (1985)2 SCC 431, M.C. Mehta v. Union of India (2001) 3 SCC 756, M.C. Mehta v. Union of India (1998) 6 SCC 63, M.C. Mehta v. Union of India (2002) 3 SCC 356, M.C. Mehta v. Union of India (1998) 6 SCC 60

<sup>&</sup>lt;sup>4</sup> M.C. Mehta v. Union of India (1997) 2 SCC 353, M.C. Mehta v. Union of India and Shriram Foods and Fertilizer Industries and Anr. (1986) 2 SCC 235, Rural Litigation and Entitlement Kendra, Dehradun v. State of U.P. (1985) 2SCC 431, Mohd. Haroon Ansari v. District Collector (1998) 6 SCC 60, Union of India v. Union Carbide Co. (1989) 1 SCC 674, M.C. Mehta v. Union of India (1992) 4 SCC 256, Sterlite Industries (India) Ltd. etc. v. Union of India & Ors.(2013) 4SCC 575, M.C. Mehta v. Union of India (2004) 6 SCC 588, M.C. Mehta v. Kamal Nath (2000)6 SCC 213

<sup>&</sup>lt;sup>5</sup> Consumer Education and Research Centre v. Union of India (1995)3 SCC 42, Dahanu Taluka Environment Protection group and Ors. v. Bombay Suburban Electricity Supply Company Ltd. and Ors (1991) 2SCC 539

<sup>&</sup>lt;sup>6</sup> Arjun Gopal and Ors v. Union of India and Ors (2017) 16 SCC 280, Dr. B.L Wadhera v. Union of India and Ors (1996) 2 SCC 594

 $<sup>^7</sup>$  Vardhman Kaushik v. Union of India and Ors. O.A no. 21 of 2014, Vikrant Kumar Tongad v. Environment Pollution (Prevention and Control) Authority and Ors, O.A No. 118 of 2013, Satish Kumar v. Union of India and Ors, O.A. No. 56 ( $T_{HC}$ ) OF 2013, Smt. Ganga Lalwani V. Union of India and Ors. O.A No. 451 of 2018

 $<sup>^8</sup>$  p. 38, http://envfor.nic.in/sites/default/files/NCAP%20with%20annex-ilovepdf-compressed.pdf

<sup>9</sup> Report No.71, EPCA-R/2-17/L-21, Comprehensive Action Plan for air pollution control with the objective to meet ambient air quality standards in the National Capital Territory of Delhi and National Capital Region, including states of Haryana, Rajasthan and Uttar Pradesh.

<sup>10</sup> S.O.118(E), Notification, Ministry of Environment, Forest and Climate Change

control of generator sets, open burning, open eateries, road dust, construction dust, etc.

- 7. The GRAP categorises levels of pollution as severe plus, severe, very poor, moderate to poor. The action to be taken in such situations includes stopping entry of trucks, stopping construction activities, odd and even scheme of private vehicles, shutting of schools, closing of brick kilns, stone crushers, hot mix plants, power plants, intensifying public transport services, mechanised cleaning of road, and sprinkling of water, stopping the use of diesel generator sets, enhancing parking fees, etc. Implementation of prescribed norms in the light of legal provisions and court directions remains a challenge. The consequence is that India is being ranked high in terms of level of pollution compared to many other countries with enormous adverse impact on public health. Most victims are children, senior citizens and the poor.<sup>11</sup>
- A chamber meeting was held in this Tribunal on 05.09.2018 to review the situation. The same was attended by all the Members of the Tribunal, representatives of CPCB, Ministry of Road Transport and Highways (MoRTH), Ministry of Petroleum and Natural Gas, Ministry of Environment, Forest and Climate Change (MoEF&CC), Ministry of Agriculture, Cooperation and Farmers Welfare, Ministry of Heavy Industries, States of Haryana, Punjab, Uttar Pradesh and Rajasthan, NCT of Delhi, IIT Delhi, IIT Kanpur and NEERI. In the said meeting, presentation was given by CPCB to the effect that 102 cities have been declared as "non-attainment" cities based on study of data from 2011-2015 and directions were issued by the CPCB to concerned States to

<sup>&</sup>lt;sup>11</sup> https://www.thehindu.com/sci-tech/energy-and-environment/india-ranks-177-out-of-180-in-environmental-performance-index/article22513016.ece

https://www.ndtv.com/delhi-news/delhis-air-pollution-has-caused-of-death-of-15-000-people-study-1883022

- frame city specific action plans. 73 such plans were received. 36 were finalized. 37 are pending. 29 are yet to be submitted.
- 9. Under the National Ambient Air Quality Monitoring Programme (NAAQM) of the CPCB, renamed as National Air Quality Monitoring Programme (NAMP), air quality data is compiled with reference to notified air standards. Four air pollutants viz. Sulphur Dioxide (S02), Oxides of Nitrogen as NO2, Suspended Particulate Matter (PM10) and fine Particulate Matter (PM<sub>2.5</sub>) have been identified for regular monitoring at all the locations. 12 In addition to this, there are hundred and one (101) real-time Continuous Ambient Air Quality Monitoring stations (CAAQMS) in 57 cities monitoring 08 pollutants viz. PM<sub>10</sub>, PM<sub>2.5</sub>, SO<sub>2</sub>, NOx, Ammonia (NH<sub>3</sub>), Carbon Monoxide (CO), Ozone (O<sub>3</sub>) and Benzene. PM<sub>10</sub> are inhalable coarse particles, which are particles with a diameter between PM<sub>2.5</sub> and 10 micrometers (µm) and PM<sub>2.5</sub> are fine particles with a diameter of 2.5 µm or less. Particulates are the deadliest form of air pollutant due to their ability to penetrate deep into the lungs and blood streams unfiltered. The smaller PM2.5 are particularly deadly as they can penetrate deeper into the lungs.
- 10. As already noted, there are 102 non-attainment cities where the air quality is worse than National Ambient Air Quality Standards consecutively in the last five years. The number of cities has increased from 94 identified earlier under the National Air Quality Monitoring Programme (2011-15). The highest number of cities are in Maharashtra (17) followed by Uttar Pradesh (15), Punjab (9), Himachal Pradesh (7), Odisha and Madhya Pradesh (6 each), Assam, Andhra Pradesh and Rajasthan (5 each), Karnataka (4), Bihar, Chhattisgarh and Telangana (3 each), Gujarat, Jammu and Kashmir, Nagaland and Uttarakhand (2 each) and Jharkhand, Delhi, Chandigarh, Meghalaya, Tamil Nadu and West Bengal (1 each).

<sup>12</sup> http://envfor.nic.in/sites/default/files/NCAP%20with%20annex-ilovepdf-compressed.pdf

11. The list of 102 cities identified by CPCB with status of parameters exceeded and major sources of pollution are as follows:

State Sl.	State	Cities Sl. No	Cities	Status	Major Sources of Pollution
1	Andhra	1	Guntur	PM10	i. Vehicular
	Pradesh	2	Kurnool	PM10	Emissions.
		3	Nellore	PM10	ii. Road Dust/Re- suspension of dust
		4	Vijaywada	PM10	and other fugitive
		5	Vishakhapatnam	PM10	emission.
		6	Guwahati	PM10	iii. Air Pollution from Bio-Mass Burning
			A.3.111		iv. Industrial Air
		7	Nagaon	PM10	Pollution.
2	Assam	8	Nalbari	PM10	v. Air Pollution from Construction and
		9	Sibsagar	PM10	Demolition
		10	Silchar	PM10	Activities.
					vi. DG sets
A .	Bihar	11	Gaya	N.A	vii. LPG instead of
	Biller	12	Patna	N.A	coal in restaurants/
					dhabas/ road side
	//	13	Muzzafarpur	N.A	eateries.
3	Chandigarh	14	Chandigarh	PM10	
4	Chhattisga <mark>rh</mark>	15	Bhillai	PM10	
11.	_ /	16	Korba	PM10	-
1 5		17	Raipur	N.A	
5	Delhi	18	Delhi	PM10, NO2	A -
6		19	Surat	PM10	
0	Gujarat	20	Amedabad	N.A	
A	7	21	Baddi	PM10	A 12
	N.	22		41.	
	10		Damtal	PM10	
	- VA	23	Kala Amb	PM10	
7	Himachal Pradesh	24	Nalagarh	PM10	
-3		25	Paonta-Sahib	PM10	
		26	Parwanoo	PM10	
		27	Sunder Nagar	PM10	
8	I 0	28	Jammu	PM10	
	Jammu & Kashmir	29	Srinagar	N.A	
9	Jharkhand	30	Dhanbad	PM10	
10	Karnataka	31	Bangalore	PM10	
		32	Devanagere	PM10	
		33	Gulburga	PM10	
		34	Hubli-Dharwad	PM10	
		35	Bhopal	PM10	
		36	Dewas	PM10	

State Sl.	State	Cities Sl.	Cities	Status	Major Sources of Pollution
No	Madhya	<b>No</b> 37		PM10	i. Vehicular
11	Pradesh	0.	Indore		Emissions.  ii. Road Dust/Re-
		38	Sagar	PM10	suspension of dust and other fugitive
		39	Ujjain	PM10	emission.
		40	Gwalior	N.A	iii. Air Pollution from Bio-Mass Burning
		41	Akola	PM10	iv. Industrial Air Pollution.
		42	Amravati	PM10	v. Air Pollution from
		43	Aurangabad	PM10	Construction and Demolition
		44	Badlapur	PM10, NO2	Activities. vi. DG sets.
		45	Chandrapur	PM10	vii. LPG instead of
		46	Jalgaon	PM10	coal in restaurants/ dhabas/ road side
		47	Jalna	PM10	eateries.
12	Maharashtra	48	Kolhapur	PM10	
	19	49	Latur	PM10	
	//	50	Mumbai	PM10	
	· /	51	Nagpur	PM10	
	71	52	Nashik Nashik	PM10	
. III.	/ ]	53	Navi Mumbai	PM10	
		<del>5</del> 4	Pune	PM10, NO2	
	4	55	Sangli	PM10	
1	5	56	Solapur	PM10	
. 17	2			4	
	A.	57	Ulhasnagar	PM10, NO2	
13	Meghalaya	58	Byrnihat	PM10	0
14	Nagaland	59	Dimapur	PM10	
1		60	Kohima	PM10	
	2	61	Angul	PM10	
15	Orissa	62	Balasore	PM10	
		63	Bhubneshwar	PM10	
		64	Cuttack	PM10	
		65	Rourkela	PM10	
		66	Talcher	PM10	
		67	Amritsar	N.A	
		68	DeraBassi	PM10	
		69	Gobindgarh	PM10	
		70	Jalandhar	PM10	

State S1. No	State	Cities Sl. No	Cities	Status	Major Sources of Pollution
16	Punjab	71	Khanna	PM10	i. Vehicular Emissions.
		72 73	Ludhiana NayaNangal	PM10	ii. Road Dust/Re- suspension of dust and other
				PM10	fugitive emission.
		74	Pathankot/Dera Baba		iii. Air Pollution from
		75	Patiala	PM10	Bio-Mass Burning
		76	Alwar	PM10	iv. Industrial Air Pollution.
		77	Jaipur	PM10	v. Air Pollution from
17	Rajasthan	78	Jodhpur	PM10	Construction and Demolition
		79	Kota	PM10	Activities.
		80	Udaipur	PM10	vi. DG sets.
18	Tamil Nadu	81	Tuticorin	PM10	vii. LPG instead of
					coal in restaurants/
19	Telangana	82	Hydrabad	PM10	dhabas/ road side eateries.
	//	83	Nalgonda	PM10	
11	· /î	84	Patencheru	PM10	
	/ [	85	Agra	PM10	
1 5	N/A	<mark>8</mark> 6	Allah <mark>abad</mark>	PM10	
	3	87	Anpara	PM10	
111.3	Q	88	Bareily	PM10	70
W	3	89	Firozabad	PM10	
20	Uttar Pradesh	90	Gajraula	PM10	
20	ottar i radesii	91	Ghaziabad	PM10	
		92	Jhansi	PM10	
		93	Kanpur	PM10	
	1	94	Khurja	PM10	
		95	Lucknow	PM10	
		96	Muradabad	PM10	
		97	Noida	PM10	
		98	Raebareli	PM10	
		99	Varanasi	PM10	
21	Uttarakhand	100	Kashipur	PM10	
		101	Rishikesh	PM10	
22	West Bengal	102	Kolkata	PM10, NO2	

12. The above chart shows that major violation of standard is of " $PM_{10}$ " and identified sources are vehicular, industrial, biomass burning, road dust, construction and demolition, DG sets and road side eateries. The action plan proposed by the CPCB<sup>13</sup> with the timeline is as follows:

	Action	Implementati on period (Short/ Mid /Long-term)	Time target for Implement ation	Responsible agency (ies)
Source group	1. Restriction on plying and phasing out of 15 years old commercial diesel driven vehicles.	Mid	Dec. 18	Transport Department
Vehicles	2. Introduction of cleaner fuels (CNG/LPG) for vehicles.	Mid	June,18	Transport Department & Oi companies
	3. Regular checking of vehicular emission and issue of Pollution under Control Certificate (PUC).	Short	March,18	Transport Department & Traffic Police
NATI	4. Good traffic management including redirection of traffic movement to avoid.	Mid	July, 18	Traffic Police
ON	5. Ban on registration of Diesel driven autorickshaw /Tempo.	Short	April, 18	Transport Department
20	6. Promotion and operationalization of E-rickshaw.	Mid	June, 18	Transport Department
7	7. Development of Multi-layer parking.	Long	Dec. 18,	MC, UD&HD & District Adm
	8. Retrofitting of particulate filters in diesel driven vehicle.	Mid	Dec. 18	Transport Department
	9. Checking of fuel adulteration	Short	April, 18	District Adm & Oil Company
	10. Monitoring on vehicle fitness.	Short	April, 18	Transport Department & Traffic Police
	11.Periodic calibration test of vehicular emission monitoring instrument	Short	April, 18	SPCB & Transport Department
Road Dust	1. Regular cleaning of road dust.	Short	April, 18	MC

 $<sup>^{\</sup>rm 13} presented$  by CPCB in chamber meeting at NGT on 05.09.2018

	2. Water spraying on road through tankers	Mid	April, 18	MC
	3. Construction of pucca pavement along the roads.	Long	Dec. 18	MC and Road Construction Department
				Department
	4. Tree plantation along the roads.	Long	Aug. 19	Department of Environment and Forest
	5. Development of	Long	Aug. 19	Department of
	green belt in open	J	O	Environment and
	areas, gardens,			Forest
	parks/ community			
	places, schools &			
	housing societies.	I ama `	A 10	MC
	6. Introduction of water fountains at	Long `	Aug.19	MC
	major traffic			
	intersection/			
	Golambar/circle.	2.7		
Constructi	1.Covering of	Short	April, 18	Building
on	construction site.	y		Construction
activities		1.3		Department and MC.
1,	2.Transporation of	Short	April, 18	Transport
	construction	311010	p-11, 10	Department
	materials like			District Adm. &
	sand, soil, stone			Traffic Police.
	chips etc. in		100	
15	covered system.  3. Restriction on	Short	April, 18	MC
115	storage of	Short	Aprii, 10	IVIC
G 11	construction	/ 1		
	materials along the		\ \ \	
	road.		-	
	4.5	21	7.5 1 10	1.0
Biomass	1.Restriction on	Short	March, 18	MC
and	open burning of	Short	March, 18	MC
		Short	March, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture	Short	March, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.	5	V DEL	3
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting	Short	March, 18 April, 18	MC MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting	5	V DEL	3
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning	5	V DEL	3
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains	5	V DEL	3
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of	5	V DEL	3
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.	Short	April, 18	MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of	Short	April, 18 April, 18	MC MC
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for	Short	April, 18 April, 18	MC  MC  District Adm. &
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial	Short	April, 18 April, 18	MC  MC  District Adm. &
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local	Short	April, 18 April, 18	MC  MC  District Adm. &
and garbage	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial	Short	April, 18 April, 18	MC  MC  District Adm. &
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries	Short	April, 18  April, 18  Dec.19	MC  MC  District Adm. & Oil Company
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air	Short	April, 18  April, 18  Dec.19	MC  MC  District Adm. & Oil Company
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air pollution control	Short	April, 18  April, 18  Dec.19	MC  MC  District Adm. & Oil Company
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air pollution control devices in	Short	April, 18  April, 18  Dec.19	MC  MC  District Adm. & Oil Company
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air pollution control devices in industries	Short  Short  Long  short	April, 18  April, 18  Dec.19  April, 18	MC  MC  District Adm. & Oil Company  SPCB
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air pollution control devices in	Short	April, 18  April, 18  Dec.19	MC  MC  District Adm. & Oil Company
and garbage burning	open burning of municipal solid waste, Biomass, plastic horticulture waste etc.  2. Immediate lifting of solid wastes generated from desilting and cleaning of municipal drains for its disposal.  3.Transportation of municipal solid wastes, construction materials and debris in covered system.  4. Ensuring promotion & use of cleaner fuel for commercial purposes like local Dhaba/eateries  1.Ensuring installation and operation of air pollution control devices in industries  2.Ensuring	Short  Short  Long  short	April, 18  April, 18  Dec.19  April, 18	MC  MC  District Adm. & Oil Company  SPCB

			Τ .	
	3.Adoption of cleaner technology in brick kilns at five blocks of City Name Viz. city Name Sadar, Danapur, Phulwarisharif, Maner and Fatuha by 31.08.2018  4. Shifting of	Mid	Aug. 18  Dec. 19	SPCB & Industry
	polluting industries,	)		Department
	5. ban on polluting industries	Short	April, 18	SPCB & Industry Department
Strengthen ing of AAQ monitoring	1.Installation of four CAAQMS at City Name A. Two CAAQMS stations under CSR funds of CPSU through Central Pollution Control Board at Eco-Park and IGIMS, City Name premise. b. Two CAAQM stations under State Govt. financial assistance 2. Source	Mid	Aug. 18  Dec. 18	SPCB
W 11	app <mark>ointme</mark> nt study	/ [ ]		
Public Awareness	1.Issue of advisory to public for prevention and control of air pollution 2.Involvement of school and other academic	Short	April, 18  Aug. 18	SPCB & SDMA  SPCB
Others	institution in awareness program  1. Compliance of	Short	April, 18	SPCB & MC
W.	guidelines on D.G. sets and action against violation 2. Help line to	Short	April, 18	SPCB & MC
-	oversee non compliances on aforesaid issues.	SHOLL	<b>Арги, 10</b>	SPCD & MC

13. The data of non-attainment cities is a matter of concern. Though, the MoEF&CC has announced NCAP, as noted earlier, the timeline for bringing down the pollution by 70-80% in next 10 years does not meet the mandate of law. The time line has to be revised. As per some studies, India ranks 177 out of 180 countries in Environmental Performance Index.<sup>14</sup>

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 $<sup>^{14}\</sup> https://www.thehindu.com/sci-tech/energy-and-environment/india-ranks-177-out-of-180-in-environmental-performance-index/article22513016.ece$ 

- 14. We are thus of the view that emergent measures are required to check sources of air pollution. Once the standards have been laid down in the statutory provisions of the Air Act, 1981, all the authorities as well as citizens are statutorily bound to follow the said standards.
- 15. Accordingly, we consider it appropriate to take cognizance of the alarming situation and issue directions as follows:
  - i. All the States and Union Territories with non-attainment cities must prepare appropriate action plans within two months aimed at bringing the standards of air quality within the prescribed norms within six months from date of finalization of the action plans.
  - ii. The Action Plans may be prepared by six-member committee comprising of Directors of Environment, Transport, Industries, Urban Development, Agriculture and Member Secretary, State Pollution Control Board or Committee of the concerned State. The Committee may be called Air Quality Monitoring Committee (AQMC). The AQMC will function under the overall supervision and coordination of Principal Secretary, Environment of the concerned State/Union Territory. This may be further supervised by the Chief Secretaries concerned or their counterparts in Union Territories by ensuring intra-sectoral co-ordination.
  - The Action Plans may take into account the GRAP, the CAP and iii. the action plan prepared by CPCB as well as all other relevant The Action Plans may be forwarded to the CPCB by 31.12.2018. The same may be placed before the Committee as directed in direction no. vi. The Action Plan will include components like identification of source and its apportionment considering sectors like vehicular pollution, industrial pollution, construction activities, dust pollution, garbage burning, agricultural pollution including pollution caused by burning of crop residue, residential and indoor pollution etc. The action plan

- shall also consider measures for strengthening of Ambient Air Quality (AAQ) monitoring and steps for public awareness including issuing of advisory to public for prevention and control of air pollution and involvement of schools, colleges and other academic institutions and awareness programmes.
- iv. The Action Plan will indicate steps to be taken to check different sources of pollution having speedy, definite and specific timelines for execution.
- v. The Action Plan should be consistent with the carrying capacity assessment of the non-attainment cities in terms of vehicular pollution, industrial emissions and population density, extent of construction and construction activities etc. The carrying capacity assessment shall also lay emphasis on agricultural and indoor pollution in rural areas. Depending upon assessed carrying capacity and source apportionment, the authorities may consider the need for regulating number of vehicles and their parking and plying, population density, extent of construction and construction activities etc. Guidelines may accordingly be framed to regulate vehicles and industries in non-attainment cities in terms of carrying capacity assessment and source apportionment.
- vi. The Committee comprising of (a) Shri. Prashant Gargava, Member Secretary, CPCB, (b) Dr. Mukesh Khare, Professor, IIT Delhi, and (c) Dr. Mukesh Sharma, Professor, IIT Kanpur shall examine the Action Plans and on the recommendations of the said Committee, the Chairman, CPCB shall approve the same by 31.01.2019.
- vii. The Chief Secretaries of the State and Administrators/ Advisors to

  Administrators of the Union Territories will be personally

  accountable for failure to formulate Action Plans, as directed.
- viii. The CPCB, SPCBs and State Pollution Control Committees shall develop a public grievance redressal portal for redressal of public

- complaints on air pollution along with a supervisory mechanism for its disposal in a time bound manner. Any visible air pollution can be reported at such portal by email/SMS.
- ix. The CPCB and all the State Pollution Control Boards and Pollution Control Committees shall collectively workout and design a robust nationwide ambient air quality monitoring programme in a revised format by strengthening the existing monitoring network with respect to coverage of more cities/towns. The scope of monitoring should be expanded to include all twelve (12) notified parameters as per Notification No B-29016/20/90/PCI-L dated 18th November, 2009 of CPCB. The continuous Ambient Air Quality Monitoring Stations (AAQMS) should be preferred in comparison to manual monitoring stations. The CPCB and States shall file a composite action plan with timelines for its execution which shall not be more than three months. It is expected that all such AAQMS shall be connected to central server of CPCB for reporting analysis of results in a form of Air Quality Bulletin for general public at regular intervals atleast on weekly basis and ambient air quality on continuous basis on e-portal. MoEF&CC will provide requisite funds for the purpose. MoEF&CC in consultation with Ministry of Housing and Urban Affairs, MoRTH, Ministry of Petroleum and Natural Gas, Ministry of Agriculture, Cooperation and Farmers Welfare or any other Ministry to lay down such guidelines as may be considered necessary for improvement of air quality in the country.
- 16. A copy of this be sent by e-mail to all the concerned i.e. Ministries of Environment, Forest & Climate Change, Housing and Urban Affairs, Road Transport and Highway, Agriculture, Petroleum and the Chief Secretaries of all the States and Union Territories for compliance.

17. We understand that some of the Zonal Benches of the National Green Tribunal have also passed directions on the subject of Ambient Air Quality and the States in those Zones are in the process of implementation of such directions. Specific reference may be made in this regard to judgement dated 11.08.2016 in O.A No. 33/2018/EZ in the matter of Subhas Datta v. State of West Bengal & Ors. We make it clear that this order shall not be considered as an impediment to those actions but as an addition or supplement thereto for achieving the object of this order at the macro level and of the said order at the micro level in the concerned cities.

18. Needless to say, that order of National Green Tribunal is binding as a decree of Court and non-compliance is actionable by way of punitive action including prosecution, in terms of the National Green Tribunal Act, 2010.

19. The CPCB may compile the data and furnish the same to this

Tribunal by email at filing.ngt@gmail.com on or before 15.2.2019.

20. Put up for consideration in the last week of February, 2019.

EEN TRIBUNAL	(Adarsh Kumar Goel)
	,JM (Dr. Jawad Rahim)
	,JM (S.P. Wangdi)
	,EM (Dr. Nagin Nanda)

New Delhi October, 08, 2018